



Nationwide shift to grass-fed beef requires larger cattle population

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1 **Nationwide shift to grass-fed beef requires larger cattle population**

2
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8
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10 **Abstract**

11 In the US, there is growing interest in producing more beef from pasture based systems, rather
12 than grain-finishing feedlot systems due to the perception that it is more environmentally
13 sustainable. Yet existing understanding of the environmental impacts of exclusively pasture-
14 based systems is limited by a lack of clarity about cattle herd dynamics. We model a nationwide
15 transition from grain- to grass-finishing systems using demographics of present-day beef cattle.
16 In order to produce the same quantity of beef as the present-day system, we find that a
17 nationwide shift to exclusively grass-fed beef would require increasing the national cattle herd
18 from 77 to 100 million cattle, an increase of 30%. We also find that the current pastureland grass
19 resource can support only 27% of the current beef supply (27 million cattle), an amount 30%
20 smaller than prior estimates. If grass-fed systems include cropland-raised forage, a definition that
21 conforms to typical grass-fed certifications, these supplemental feeds can support an additional
22 34 million cattle to produce up to 61% of the current beef supply. Given the potential of forage
23 feed croplands to compete with human food crop production, more work is required to determine
24 optimal agricultural land uses. Future US demand in an entirely grass-and forage-raised beef
25 scenario can only be met domestically if beef consumption is reduced, due to higher prices or
26 other factors. If beef consumption is not reduced and is instead satisfied by greater imports of
27 grass-fed beef, a switch to purely grass-fed systems would likely result in higher environmental
28 costs, including higher overall methane emissions. Thus, only reductions in beef consumption
29 can guarantee reductions in the environmental impact of US food systems.

30 **1. Introduction**

31 Beef cattle represent an important component of the US economy, totaling over \$67bn in
32 sales from more than 32 million cattle slaughtered in 2016 [1], with over three million cattle's
33 worth of meat exported each year [2]. However, beef cattle have recently received focus as an
34 inefficient means of procuring protein, resulting in greater feed and water costs and higher
35 greenhouse gas emissions per unit of protein than other forms of meat or plant-based protein
36 [3,4,5,6].

37 While cattle are evolved to eat a diet primarily of grass and other forages not edible to
38 humans, cattle are fattened in the final stages of their lives, or “finished”, on a diet of primarily
39 grain in feedlots. The feedlot system has been the focus of concerns and investigations regarding
40 food safety [7], environmental externalities [8], and animal welfare [9]. Feedlot systems rely on a
41 high throughput of intensively grown crops, require frequent antibiotic and growth hormone
42 usage, are located in regions where cattle are prone to heat exhaustion [9], and do not permit
43 cattle to perform activities that conform with their natural instincts (i.e. grazing on open pasture).
44 Furthermore, high volumes of manure and intensive manure management create odors which
45 may result in human health consequences for agricultural workers and nearby residents [10] and
46 undesirable aesthetic conditions. However, due to grain feed's higher nutrient density relative to
47 grass, it requires significantly less land and generates less methane per unit of meat produced
48 [3,6]. Large shifts in cattle herd management following macro-level consumer trends must
49 therefore be quantified in light of environmental tradeoffs.

50 Because beef is the most land-demanding agricultural product in the US and the world,
51 some have explored restricting cattle feed to pasturelands that are non-competitive with human
52 food production [11]. Currently, “grass-finished” beef accounts for less than 1% of the current
53 US supply [12]. Imports of grass-finished beef to the US from Australia far outweigh the
54 domestic US grass-finished beef supply [13]. Rapid growth in the grass-fed beef market of 20 to
55 35% per year is leading suppliers to consider shifting domestic production to grass-finished beef
56 [12]. Prior studies have considered market and infrastructure barriers to scaling grass-fed beef
57 production [14]. However, biological and physical limits may inhibit the expansion of US grass-
58 finished beef, including additional land for increased pasture and forage feed requirements.

59 To model future shifts to exclusively grass-fed beef, the size, lifespan, and weight gain of
60 the present US beef cattle herd must be well understood. Multiple resources and studies have
61 published global and national estimates of beef cattle populations [15,16,17], but national mean

62 growth rates and residence times have not previously been reported. Grass-finished cattle have
63 lower average daily weight gain (ADG) and finished weights than their grain-finished
64 counterparts, because cattle eating grass have less efficient feed conversion ratios (FCR). This
65 information has been widely reflected in localized studies about grass-finishing operations [18],
66 but no study to date has calculated the consequences for scaling grass-finished operations up to
67 the national level. A recent study found that current pastureland can support 35% of our present
68 day beef output [19]. However, their model assumed a single aggregated FCR across all stages of
69 rearing and finishing and did not model changes in ADG or finishing weight. These recent
70 findings must be updated to adequately reflect differing feed requirements primarily in the
71 finishing stage of production.

72 Here, we provide a top-down method for understanding the demographic changes and
73 resource constraints for a nationwide shift towards entirely grass-fed. Specifically we ask: 1)
74 *How many more exclusively grass-fed cattle would be required to produce the same amount of*
75 *finished beef that is currently consumed?* 2) *How much exclusively grass-fed beef can the*
76 *existing pasture resource support?* To answer these questions we use a simple demographic
77 model of US beef cattle. We then use this model to predict population changes necessary for
78 pasture-finishing systems to keep pace with modern beef production rates and improve estimates
79 of the amount of entirely pasture-raised beef that our present-day pastureland resources can
80 support. We end with a discussion of sustainability metrics that warrant further study, as well as
81 shifts in demand that would be required to keep exclusively grass-fed cattle production within
82 biophysical limits.

83 **2. Methods**

84 *2.1 Populations and residence time for feedlot cattle*

85 Cattle on feedlots at any given time represent a fraction of the total US cattle population.
86 Cattle are placed on feedlots only after reaching maturity so that their skeletal development and
87 immune systems can support the high rate of fattening they are subjected to on feedlots.
88 Additionally, the low fecundity rate of cows relative to other farmed animals, of roughly one calf
89 per year, means that many additional cows and bulls are needed to produce calves that replace
90 the slaughtered population. The large population of breeding cattle and their calves are herein
91 referred to as the *cow-calf* beef herd. Within this population, we include stocker cattle, which are

92 more mature than calves but have not yet been placed on feedlots. Beef cattle that have matured
93 and been placed onto feedlots are referred to as feedlot cattle. Dairy cattle are almost an entirely
94 different herd in the United States, and we distinguish them separately from the beef cattle that
95 are the subject of our analysis.

96 We used the 2012 national annual cattle population reported by the EPA in their Annual
97 Emissions Inventory [20], which were derived from point-in-time cattle censuses conducted by
98 USDA. All beef cattle that were not in feedlots were classified as cow-calf herd cattle, and
99 include calves, dry and lactating cows, bulls, heifer replacements for dairy cows, and stocker
100 cattle. Mean slaughter weight of cattle from feedlots were calculated using 2012 survey feedlot
101 placement numbers, 2013 survey slaughter rates, and 2013 mean dressed weight at slaughter
102 from the USDA NASS [21]. The mean weight of steers and heifers slaughtered in federally
103 inspected commercial slaughterhouses was reported in dressed weight (carcass weight minus
104 blood and internal organs). The dressed weight of commercially slaughtered finished heifers and
105 steers was normalized by the slaughtered number of each of these subpopulations then divided
106 by 0.604, the ratio of live weight to dressed weight for all slaughtered cattle in aggregate, in
107 order to obtain a live weight for feedlot cattle at slaughter.

$$108 \quad w_{slaughter} = \frac{w_{dressed}}{0.604} \quad (1)$$

109 This number may be biased slightly low, because 9% of cattle slaughtered in these facilities are
110 culled stocker heifers and steers. Nonetheless, the resulting weight, $w_{slaughter} = 1,386$ lbs, is our
111 best estimate for the national average live weight of grain-finished cattle from feedlots.

112 To obtain the mean residence time of cattle on feedlots, the 2012 national yearly mean
113 feedlot population was divided by the 2012 yearly rate of cattle feedlot placements, which we
114 assume is approximately in steady-state and approximately equivalent to 2013 yearly slaughter
115 rates. We then multiply the yearly mean residence time by 366 days to obtain residence time.

$$116 \quad \tau_{feedlot} = \frac{n_{feedlot}}{r_{placement}} \times 366 \text{ days} \quad (2)$$

117 Where $\tau_{feedlot}$ is mean residence time in days, $n_{feedlot}$ is the number of cattle on feedlots averaged
118 over the full year in 2012, and $r_{placement}$ is the 2012 yearly rate of placements of cattle on feedlots
119 in units of head per year.

120 To independently corroborate feedlot residence times, the daily weight gain implied by
 121 our mean residence time was calculated and compared to literature estimates. The resulting live
 122 slaughter weight of feedlot cattle was subtracted from their mean placement weight derived from
 123 2012 USDA surveys to obtain daily feedlot weight gain representing the national average.
 124 Feedlot weight gain was then divided by mean feedlot residence time to obtain mean weight gain
 125 per day on feedlots, which was compared with literature values of 2.7 to 3.3 lbs day⁻¹ [20].

$$126 \quad ADG_{feedlot} = \frac{W_{slaughter} - W_{placement}}{\tau_{feedlot}} \quad (3)$$

127 Where $ADG_{feedlot}$ is the average daily weight gain on feedlots, and w_{placed} is the national average
 128 placement weight.

129 2.2 Hypothetical pasture-finished beef populations.

130 Cattle finished on pasture reach a smaller maximum weight of approximately 1,115 lbs
 131 [22]. In order to produce the same annual quantity of beef, the rate of cattle shipped to slaughter,
 132 hence the rate of cattle graduating to finishing from their cow-calf herds in a new equilibrium
 133 grass-fed system, must increase in proportion to the new lower slaughter weight.

$$134 \quad r_{placed(grassfed)} = r_{slaughter(grassfed)} = \frac{W_{slaughter(feedlot)}}{W_{slaughter(grassfed)}} \quad (4)$$

135 Cattle finishing on pasture also fatten at a slower rate, meaning that cattle must remain finishing
 136 on grass for a longer duration than their feedlot counterparts are finished on grain.

$$137 \quad \tau_{finishing(grassfed)} = \frac{W_{slaughter(grassfed)} - W_{placement}}{ADG_{grassfed}} \quad (5)$$

138 Where $ADG_{grassfed} = 1.4$ lbs day⁻¹ is the average daily weight gain of cattle finishing on grass,
 139 $w_{slaughter(grassfed)} = 1,115$ lbs is the mean slaughter weight of grass-finished cattle, and $w_{placed} = 720$
 140 lbs is the mean placement weight which we assume does not change from the present-day
 141 system. The longer residence time means that more cattle must reside within finishing
 142 operations, assuming steady-state:

$$143 \quad n_{finishing(grassfed)} = \frac{\tau_{finishing(grassfed)} \cdot r_{placed(grassfed)}}{366 \text{ days}} \quad (6)$$

144 Where $n_{finishing(grassfed)}$ is the number of cattle finishing on grass, averaged over the year, required
 145 to sustain present-day beef production rates. Lastly, we assume that the number of cow-calf herd
 146 cattle must increase proportionally to the new rate of placement on grass-finishing operations.

$$147 \quad n_{calf-cow(grassfed)} = \frac{r_{placement(grassfed)}}{r_{placement(feedlot)}} \quad (7)$$

148 The totals do not reflect resource constraints; they merely reflect the increase in population
 149 needed to maintain the same yearly beef output in total carcass weight.

150 2.3 Comparison to previous studies.

151 The estimated proportion of cattle that could be raised in the United States on pastureland
 152 grass resources relative to the present-day population has been previously calculated as 35%
 153 [19]. The conversion was calculated as the proportion of the present-day total cattle feed on a dry
 154 matter (DM) basis consisting of grass from pastureland. However, because less than 1% of cattle
 155 are finished on grass, this conversion rate did not appropriately account for the increased energy
 156 density, feed efficiency, and maximum fattening rate for finishing cattle on concentrates relative
 157 to grass-finished cattle.

158 We calculate the proportion of the present-day beef output that an exclusively grass-fed
 159 system can support as the following

$$160 \quad P = \frac{F_{pasture}}{FR * (n_{calf-cow(grassfed)} + n_{finishing(grassfed)})} \cdot \frac{2205 \text{ lbs MMT}^{-1}}{366 \text{ days}} \quad (8)$$

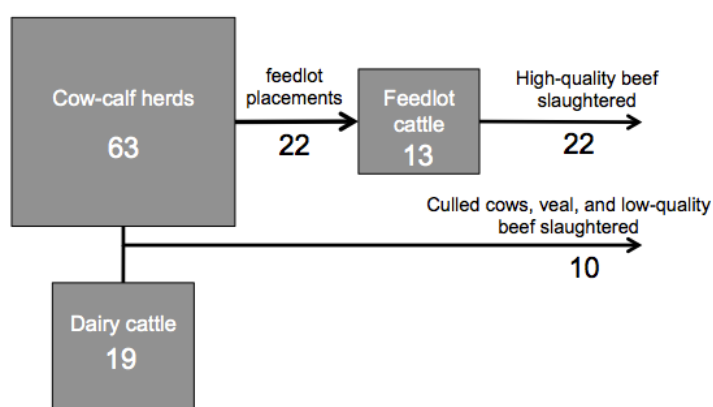
161 where $F_{pasture}$ is the national total pastureland-produced grass: 99 million metric tons (MMT) DM
 162 per year based on 2012 estimates [5] and used by Eshel et al. [19]. The sum of $n_{cow-calf(grassfed)}$ and
 163 $n_{finishing(grassfed)}$ is the total cattle population required to sustain present-day beef output, while FR
 164 is the average daily feed requirement for grass-fed cattle, aggregated for the entire herd, in lbs
 165 DM head⁻¹ day⁻¹. To calculate FR, we used National Research Council (NRC) nutrition
 166 requirements [23]. Fact sheets from the Oklahoma State Extension provide summary tables of
 167 NRC-derived feed requirements in lbs DM day⁻¹ for typical US cow-calf subpopulations
 168 (including weaning calves, lactating and gestating cows, bulls, heifer replacements, and stocker
 169 cattle, but not finishing cattle) and rations [24]. We referenced these lookup tables using mean
 170 US cattle weights from EPA for each subpopulation to find their respective FR, then calculated
 171 the aggregate US cow-calf herd mean FR weighted by EPA subpopulation totals, excluding

172 cattle finishing on grass. For grass-finishing cattle, we assumed similar feed requirements as
 173 larger stocker cattle, who are presently fed pasture and roughages, and we assumed a mean
 174 weight of 918 lbs, the linear mean of their starting placement weight $w_{placement}=720$ lbs and
 175 ending slaughter weight $w_{slaughter(grassfed)}=1,115$ lbs. The resulting aggregated grass-fed cattle FR
 176 was 21.8 lbs head⁻¹ day⁻¹. The denominator of Eq. 9 represents the total feed needs for the entire
 177 future grass-fed herd.

178 3. Results and Discussion

179 3.1 Present-day distributions and productivity of beef cattle

180 A simple box model of national cattle populations is presented in Fig. 1. The national
 181 beef cow-calf herd cattle population is almost five times larger than the population of cattle on
 182 feedlots. This imbalance of cattle populations in different stages of rearing before slaughter
 183 explains why in the US most cattle can be seen grazing on pastures, but almost all beef in the US
 184 comes from confined feedlot operations [12]. This apparent paradox is explained by the facts that
 185 (1) many more breeding cattle are needed to replace the feedlot population annually and (2) beef
 186 cattle spend only 41% of their 18 month-long lives on feedlots. We calculated a mean residence
 187 time of 223 days, or approximately 7.5 months, of cattle on feedlots. Mean placement weight
 188 was 720 lbs and mean slaughter weight was 1386 lbs. Over 223 days, this corresponds to 2.98 lbs
 189 per day on feedlots, which agrees with the literature reported values of 2.7 to 3.3 lbs per day.



190
 191 **Fig. 1. Fluxes and populations of cattle in millions for the current US grain-finishing beef system in 2012.**

192 Assuming an approximate steady state, 22 million cattle are slaughtered at 1,386 lbs to
 193 produce more than 12 billion lbs of beef from feedlot cattle. Additional slaughter from culled

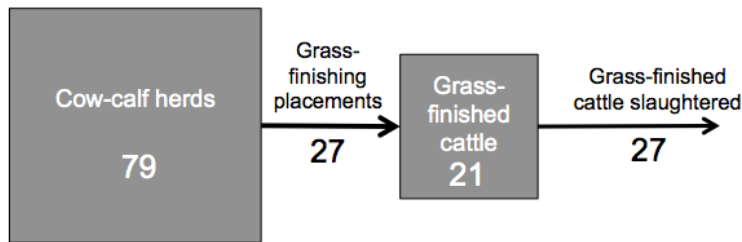
194 dairy cows, beef cows and bulls, replacement steers and heifers, and veal calves, totaling 10
195 million cattle annually, are not included in this analysis, as their meat either goes towards lower-
196 quality beef products such as ground beef mixtures and pet food or is sold as specialty veal.

197 *3.2 How many more cattle fed exclusively on grass would be required to produce as much beef*
198 *as is currently consumed?*

199 Replacing the 13 million cattle presently finished in feedlots is not as trivial as raising an
200 equivalent number of cattle on pasture. Cattle on pasture fatten at slower rates than those on
201 feedlots. What follows is an analysis of the necessary increases in residence times and population
202 that are needed in order to produce the same quantity of high-quality beef, approximately 12
203 billion lbs, currently produced by the feedlot system.

204 Cattle finishing on pasture fatten at a rate of approximately 1.4 lbs per day and reach a
205 smaller maximum weight of approximately 1,115 lbs [22]. Therefore, to gain the necessary
206 slaughter weight, finishing cattle need to spend 281 days, more than 9 months, grazing on
207 pasture (Table 1), as well as eating hay and forage supplements outside of their respective
208 regions' growing seasons. To produce the same amount of high-quality beef as the current
209 feedlot system, grass-finishing cattle would need to be slaughtered at a rate of 27 million cattle
210 per year instead of 22 million, with just as many required for placement onto finishing systems
211 (Table 2). Due to the slower fattening rate and longer residence time, this would require 21
212 million cattle instead of 13 million cattle residing in finishing systems on an annually averaged
213 basis, an increase in 67% (Fig. 2, Table 2).

214 Increases in cattle population, placements, and slaughter rates are demonstrated in Fig. 2.
 215 The increased slaughtering and placement numbers would also require a 24% increase in the size
 216 of the national beef cow-calf herd, proportional to the increased annual grass-finishing placement
 217 rate, in order to provide additional cattle to stock the grass-finishing stage. Increases in both the
 218 cow-calf herd and the grass-finishing population together would result in a total increase to the
 219 US cattle population of an additional 23 million cattle, or 30% more than the current US beef
 220 cattle population as a whole (Table 2).



221
 222 **Fig. 2. Fluxes and populations of cattle in millions for hypothetical future grass-finishing system. Estimate assumes that**
 223 **the annual slaughtered amount of high-quality beef is held constant from 2012 at approximately 14 billion lbs, that grass-**
 224 **finished cattle are slaughtered at 1,115 lbs, and that cattle are fattened on grass at a rate of 1.4 lbs per day. The mean**
 225 **productivity of cow-calf herds remains constant, with total population changing in proportion to the increased placement**
 226 **and slaughter rate.**

227 Supporting a larger grass-fed cattle population would involve environmental tradeoffs.
 228 Emissions of methane, a greenhouse gas with a large warming effect relative to carbon dioxide
 229 per molecule, come from beef cattle in the forms enteric fermentation and manure emissions. We
 230 calculated a 43% increase in methane from enteric fermentation (Table 2), assuming that cattle
 231 finishing on grass had the same daily methane emissions as present-day stocker cattle, who have
 232 nearly identical ADG and are fed primarily on roughage. Modeling the nuanced differences to
 233 present-day stocker cattle’s diet would be largely hypothetical and subject to large geographic
 234 variation. Additionally, manure methane emissions are proportionally small for present-day beef
 235 cattle, about 4% relative to enteric fermentation. Future manure methane would thus likely
 236 increase proportionally to the cattle population but would be smaller than the increase in enteric
 237 fermentation. Taken together, an exclusively grass-fed beef cattle herd would raise the United
 238 States’ total methane emissions by approximately 8%. Changes in other environmental impacts

239 such as nitrous oxide emissions and water pollution are more challenging to predict, and are
 240 discussed further in Section 3.4.

241 The precision of our present-day beef cattle demographic model (Fig. 1) is made possible
 242 by inputs from nationally-representative USDA censuses (Eqs. 1-3). Equivalent sampling does
 243 not exist for exclusively grass-fed systems. Because of a high level of heterogeneity in ADG and
 244 slaughter weights among individual grass-finished operations, reflecting different climatic
 245 conditions, terrain, soil, physical cattle activity, and nuanced management decisions such as
 246 cultivated forages and rotational grazing regimens, our estimates for exclusively grass-fed beef
 247 cattle production in the US are meant to reflect an approximate and hypothetical scenario.
 248 Different estimates can be made by assuming different values for ADG and finished weights
 249 (Table 1) in Eqs. 4-7. We performed a simple sensitivity analysis and found that increasing
 250 $ADG_{grassfed}$ and $w_{slaughter(grassfed)}$ each by 10% led to a decrease in the total grass-fed population of
 251 1.9% and 3.7% respectively. This suggests that future developments in nutritional science,
 252 animal genetics, pasture management, and forage quality may enable producers to achieve higher
 253 efficiency in pasture-based systems than the estimates in this analysis [25].

254

	Residence Time (τ)	Average Daily Gain (ADG)	Slaughter Rate (r)	Slaughter Weight ($w_{slaughter}$)
	days	lb head ⁻¹ day ⁻¹	head year ⁻¹	lbs
Conventional	223	3.0	21,864,000*	1,386
Grass-fed	281	1.4**	27,185,000	1,115**

255 **Table 1. Finishing and slaughter rate parameters for present-day conventional feedlot-finished cattle and future**
 256 **hypothetical grass-finishing cattle. *Source: USDA NASS. **Source: Pelletier et al., 2010 [22].**

257

		Population		Enteric Fermentation Methane
	Cow-calf	Finishing	Total	MMT CH₄
Conventional*	63,493,000	13,328,000	76,821,000	4.76
Grass-fed	78,946,000	20,876,000	99,822,000	6.79

258 **Table 2. Beef cattle population and enteric fermentation methane emissions (in millions of metric tons) of present-day**
 259 **conventional beef systems and future hypothetical exclusively grass-fed beef systems. *Source: US EPA.**

260 3.3 How much exclusively grass-fed beef can the existing pasture resource support?

261 We estimate that present-day pastureland grass resources can sustain only 27% ($P=0.27$)
 262 of our current beef output. The amount of grass feed needed to sustain present-day beef

263 production in an exclusively grass-fed system is 387 MMT DM year⁻¹, a 37% increase in dry
264 weight relative to present-day national total cattle feed of 283 MMT DM year⁻¹ [5], which
265 includes grain. Using the present-day total feed weight of 283 MMT DM year⁻¹ reproduces the
266 result of 35% ($P=0.35$) from Eshel et al. [19]. Therefore, it is apparent that Eshel et al. assume a
267 constant feed conversion ratio for beef across all feeds, i.e. that grass and grain are
268 interchangeable for beef cattle growth. To the contrary, these two feed stocks have disparate feed
269 efficiencies, produce different metabolic byproducts such as methane and manure, and allow
270 cattle to fatten at different maximum rates [23]. We updated their results by calculating the
271 increase in size of the beef cattle herd and increased feed needs for a larger exclusively grass-fed
272 herd (Eq. 9), rather than simply dividing the dry weight of grass presently fed to cattle by the dry
273 weight of all feeds presently feed to cattle.

274 This estimate excludes grain, hay, silage, and other roughage grown on croplands as a
275 potential feed source for exclusively pasture-raised cattle to match the definition of “sustainable
276 beef” used by Eshel et al. and others [11,19]. However, hay and silage from these lands provide a
277 critical source of supplemental feed to pasture-raised cattle during dormant cold or dry seasons
278 and pasture-based certifications schemes by third parties allow for supplemental forage feed
279 during dormant seasons [26]. Adding the 126 MMT DM year⁻¹ of roughage feed that are
280 presently grown on croplands to $F_{pasture}$ brings the amount of grass-fed beef that pastures in the
281 US could support to 61% ($P=0.61$) of our current beef supply.

282 Additionally, croplands currently utilized for grains fed to farmed animals could be
283 substituted for alfalfa, a high-yielding forage crop. On more than 5 million highly-productive
284 cropland hectares on which 38 MMT DM grain beef cattle is presently grown each year, we
285 calculate that farmers could instead grow 34 MMT DM of alfalfa at present yields on high-
286 productivity cropland (assuming 29% dry matter). Including these “replaced” forages, the US
287 land base could support up to 71% of the current US beef production exclusively grasses and
288 forages. These forages, however, would necessarily be in competition with human food crops, a
289 scenario that advocates for an exclusively grass-fed cattle future would likely hope to avoid.

290 Research is still needed to assess yield gaps between present and potential future
291 productivity of US pasturelands and roughage croplands. Statistical and processed-based
292 modeling can assess underperforming areas [27], which could be optimized through better
293 fertilizing, soil conditioning, and rotational management. Currently, less than 2% of all

294 agricultural lands in the US undergo a rotation between cropland and pasture [28], though this
295 type of management is known to increase forage productivity[29]. The required 30% increase in
296 the overall cattle population must be accompanied by large increases in the productivity of
297 existing pastures, on the order of 40%-370%, to avoid clearing additional native vegetation or
298 competition with the human food supply.

299 *3.4 Implications for sustainability and future research directions*

300 In a future shift to grass-fed beef, although more cattle would have to be raised for the
301 same quantity of beef, fewer cattle could be raised overall in the US. A reduction in the US cattle
302 population would reduce the aggregate environmental impact of the US beef sector, yet, the
303 average methane footprint per unit of beef produced would increase by 43% (Table 2) because of
304 slower growth rates and higher methane conversion rates. Tradeoffs in other environmental
305 impacts demand further quantitative research. For example nitrous oxide emissions associated
306 with grain feed crops would be reduced, but could be outweighed by increased nitrogen
307 oxidation from manure and leguminous forages. Soil carbon sequestration contributes a potential
308 CO₂ sink, however evidence suggests that this sink is unstable and reversible over decadal
309 timeframes [30]. Additionally, moving cattle from feedlots and onto pasture could create
310 additional manure pollution burdens for watersheds that are near or past safe nutrient loads [31].
311 Harmful effects of air pollution on humans would likely decrease as pollution sources would be
312 more spatially diffuse. Soil erosion and native vegetation suppression from overgrazing are
313 likely to pose additional challenges. Further modeling of both aggregate and marginal
314 environmental impacts is therefore needed. Social outcomes are as unclear as the balance in
315 tradeoffs of environmental impacts, as human society must pay for externalities of production.
316 Vulnerable communities often bear disproportionate burdens of these externalities [32,33].

317 Animal welfare, an additional concern motivating the shift towards exclusively pasture-
318 based production, may be better provided for in a shift to exclusively pasture-based management,
319 but with important caveats. There are presently no legal protections for the welfare of cattle on
320 farms at either the federal and state levels in the United States [34]. Improvements in the
321 physical environment, allowing cattle to better express natural behaviors, may be offset by
322 poorer oversight of larger cattle herds. Grass-finished cattle may be subject to disease, injury,
323 and harsh weather such as heat, storms, and freezing temperatures, which presently affect cow-

324 calf herds. The private sector may fill the gap left by legal protection and enforcement, but
325 welfare certification organizations could also face new challenges in the face of large-scale
326 management shifts and would continue to lack legal oversight.

327 Shifts to a pasture based system need not abandon supplemental feeding. Not all
328 roughage croplands may be put to productive use for human food (or efficient bioenergy
329 sources). Although this likely does not apply to most of the 126 MMT DM year⁻¹ of roughages
330 grown in the US, the proportion of these roughages grown on marginal croplands present logical
331 sources of dormant season silage for supplemental feeding on pasture during periods of lower
332 biomass production (a dry and/or winter season). Thus, the definition of “sustainable beef” used
333 by Eshel et al. and others [11,19] as a pasture-only system should be reconsidered.

334 While the environmental costs of exclusively grass-fed beef under constant US beef
335 consumption are likely quite high, environmental and social sustainability could be enhanced if
336 domestic consumption of beef decreases. Reductions in total beef production could represent a
337 hardship for US farmers, but grass-fed beef currently sells at a higher price. The increased value
338 associated with perceptions of environmental stewardship and changing consumer preferences
339 regarding taste could potentially compensate the cattle sector for a portion of the shortfall from
340 lower productivity and limits to grass resource availability. Presently, prices for grass-fed beef
341 are 47% greater by weight [35] than conventional beef [36] across all cuts. If demand is not
342 perfectly inelastic (the price does not remain constant despite a change in supply), a reduction in
343 the amount of beef produced in the US is likely increase the price of beef domestically.
344 Additionally, imports of grass fed beef could be reduced, shifting demand for this premium
345 product back to US farmers, thus making exclusively grass-fed cattle management more
346 profitable. This outcome could benefit declining rural economies in the US. More nuanced
347 economic modeling is needed to understand the shifts in demand associated with supply-side
348 changes in management and the market prices that would result from changes in demand.
349 However, this analysis suggests that consumer demand for beef could fall while still maintaining
350 farmer livelihoods. Both higher prices and an overall reduction in demand for beef are necessary
351 steps towards a more environmentally and economically sustainable US agricultural system.

352 **4. Conclusions**

353 Understanding the consequences of moving towards entirely grass-fed cattle requires
354 disaggregating the present day herd between cow-calf herds, wherein high-quality beef cattle are
355 bred and raised on grass and roughages before shipping to feedlots, and feedlot cattle who are
356 rapidly fattened on high-grain diets before slaughter. The nearly five-to-one ratio of cow-calf
357 beef cattle to feedlot cattle accounts for the paradox that cattle grazing on pasture are visibly
358 abundant across the country, but the majority of our beef comes from feedlot-fed cattle.

359 Future management shifts towards grass-finished beef cattle production would require a
360 large increase in the US cattle population, both in finishing cattle and cow-calf herd populations,
361 to accommodate slower fattening rates and lower slaughter weights. The required 30% increase
362 in the overall cattle population must be accompanied by massive increases in the productivity of
363 existing pastures to avoid native ecosystem encroachment or competition with the human food
364 supply. Changes in cattle population and management would also create an even higher land and
365 methane environmental footprint for beef. Other impacts such as fresh water eutrophication, soil
366 erosion and native vegetation suppression from overgrazing, and nitrous oxide emissions are
367 likely to create additional environmental burdens, but must be more precisely quantified. Given
368 the environmental tradeoffs associated with raising more cattle in exclusively grass-fed systems,
369 only reductions in beef consumption can guarantee reductions in the environmental impact of US
370 food systems. If a reduction in the US beef supply increases prices, then lower consumer demand
371 could be feasibly be met using limited present-day grass resources, while still allowing farmers
372 to profit.

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