PRIVATE DATA

International Data on Measuring Management Practices†

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Rapid advances in computer power and increased openness of national statistical agencies have led to unprecedented availability of large firm and plant-level datasets. Consider three types of data. First, governments collect administrative data on firms: information on jobs, investment, and output has long been collected to calculate national, industrial, and regional statistics. In recent years, the underlying micro-data, typically at the establishment level, have become widely available to researchers in many countries.

Second, there has been an explosion of Big Data—various forms of firm level information typically created for business purposes. Although data scraped from the Internet, video, and other media is more often discussed, the most common form of Big Data for researchers interested in companies is accounts data. In most developed countries there is a legal duty to publish basic annual accounts for the protection of investors (even if this is only a name, address, and owner), and these have been digitized by private sector firms like Bureau van Dijk (BvD). Products like ORBIS contain over 100 million firms from almost every country in the world and can be used to address many research questions. Another example is Compustat, which contains extensive data for about 6,000 listed US firms but excludes the other 99 percent of private firms.

In this paper we focus on a third type of international firm data, which is collected from surveys. In an age of rich administrative and Big Data, why bother with such surveys? The primary reason is that many important social science concepts such as management and organizational practices are not well measured in other types of data. Perhaps the best data that currently exists on this is the identity and history of senior managers that is available for some high profile firms, e.g., publicly traded US firms. While this is useful for certain questions, such as the link between managerial style and company performance (e.g., Bertrand and Schoar 2003), there is evidence that suggests a company is far more than simply the identity of its most senior employee (Bandiera et al. 2016, and Bender et al. 2015). Moreover, this type of data on its own does not tell much about how firms are managed or organized. Therefore, over the last decade we have been working to fill this gap in data by collecting comprehensive information on management practices (see Bloom et al. 2014).

I. Measuring Management

We began our research program with an interest in trying to account for the very large and persistent productivity differences between firms even within narrow industries. After discussions with management consultants and industry participants, we focused on three broad areas that were generally agreed to be important for firm productivity. These were (i) performance monitoring (information collection and analysis), (ii) target setting (the use of stretching short- and
long-run targets); and (iii) incentives (rewarding high-performing employees; and retraining or moving underperformers).

The measures we focus on were designed to capture shifts of total factor productivity (TFP). How could a firm produce their current good or service they currently supplies in a more efficient way? This leaves out, of course, many important aspects of management—mergers and acquisitions, innovation, pricing, investment, and leadership. We focus on the operational and human resource side of the business because this is an area where there is the most consensus over what constitutes a “best practice.” In principle, other areas of strategic management may also be open to the methods we describe here.

The two methods for gathering management data that we have focused on are (i) open-ended questions (those with a wide variety of possible answers elicited through a structured conversation) and (ii) closed-ended questions (those with a list of potential answers like “yes” or “no”).

We will use the World Management Survey (WMS) as our example of open interviews and the Management and Organizational Practices Surveys (MOPS) as our example of closed interviews.

A. Open-Ended Questions:
World Management Survey (WMS)

The WMS approach is modeled on what leading management consulting firms do when interviewing client firms in consulting engagements. We first implemented this in 2004 in a survey developed jointly with the consulting firm McKinsey and Co. (Bloom and Van Reenen 2007). We used open questions to collect information. For example, on monitoring, we began with asking the question: “Can you tell me how you monitor your production process?” We continued with open questions focusing on actual practices and examples until the interviewer can make an accurate assessment of the firm’s practices. For example, the second question on that monitoring dimension was: “What kinds of measures would you use to track performance?” And the third was: “If I walked round your factory could I tell how each person was performing?” These open questions were designed to minimize the chance we steer respondents to a particular answer.

We targeted production plant managers using a double-blind technique. One part of this technique is that managers were not told in advance they were being scored or shown the scoring grid. They were only told they were being “interviewed about management practices for a piece of work” (we avoid the words “survey” or “research” because of market research connotations). The other side of the technique is that interviewers were not told in advance about the firm’s performance. They were only provided with the company name, telephone number, and industry. Since the survey requires some degree of business acumen and knowledge, we hired skilled interviewers—usually graduate students with business qualifications to run interviews. The double-blind approach helped prevent firms from biasing their responses toward what they think will generate higher scores, and interviewers from biasing their scores based on knowledge of the firm’s performance.

To score these interview responses we had a grid for each question running on a scale from one to five, where, for example on the monitoring question discussed above, a score of one was defined as “Performance is continuously monitored and communicated, both formally and informally, to all staff using a range of visual management tools.” From this example it is clear that designing these surveys takes some expertise in terms of selecting questions and response grids, and our experience was that this is an iterative process involving repeated rounds of testing and refinement.2

Finally, these surveys have to be run as an interactive conversation, which we did over the telephone to reduce travel time and ensure consistency. We obtained response rates of about 40 percent, interviewing managers for around 45 minutes. We provided one week of intense training combined with daily coaching and monitoring for our interview team.

Response rates to surveys in general have been falling in the United States and other countries over time. For these types of surveys, private sector companies often only have response rates of 5–10 percent and, although attempts are

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2 The full questionnaire is available on www.worldmanagementsurvey.com.
made to balance these on observables such as size, industry, and geography, there is an obvious concern over selection on unobservables. The much higher response rates achieved by the WMS are partly due to interviewer persistence, as senior managers are hard to reach and convince to take part on our interviews, but also because the survey itself is very interactive and thus more enjoyable for managers than simply being “pumped for information.”

We also used endorsement letters from senior officials from respected institutions such as the Central Bank, Finance Ministry, and Employers Federation. Given the high overhead costs to administer these surveys, each interview was budgeted to cost between US$400 and US$500.

B. Closed-Ended Questions: Management and Organizational Practices Survey (MOPS)

Closed-ended surveys allow respondents to choose from a menu of answers, so the survey does not need an interviewer to run it over the telephone or face-to-face. The MOPS was designed in collaboration with the US Census Bureau to be comparable to the WMS questions. For example, in the monitoring section we asked how frequently were performance indicators tracked at the establishment, with options ranging from “hourly,” “daily,” “weekly,” “monthly,” “quarterly,” “yearly,” to “never.” The targets section asked about the design, integration, and realism of production targets and the incentives section asked about nonmanagerial and managerial bonus, promotion, and reassignment/dismissal practices.3

MOPS was sent to respondents by mail or e-mail as a mandatory supplement of the Annual Survey of Manufacturing (ASM) and followed up with multiple rounds of mail and e-mail for nonrespondents, achieving a response rate of 80 percent. This survey mode was far cheaper to run: the 2010 US MOPS cost around $1.2m for 35,000 responses, that is, about $35 per response.

II. Comparison of Open- versus Closed-Ended Surveys

Table 1 compares the two approaches on a number of dimensions. No one method clearly dominates the other, with the WMS versus MOPS a quality-cost and flexibility-scale trade-off. In summary, the WMS approach likely elicits more accurate responses as respondents can be probed more deeply and asked for examples. It also can be run without any government support and still achieve reasonable response rates. However, the WMS has the disadvantage that it requires trained, high quality interviewers, which is expensive and harder to organize.

For the closed approach, collaborating with national statistical agencies like the US Census Bureau is a major advantage. First, it is possible to leverage off the sampling frames of existing surveys like the ASM. Second, it makes it easier to link to data on productivity from these surveys. Third and most importantly, if it goes out as a mandatory survey alongside the standard official surveys, response rates can be much higher and the survey can be administered at a larger scale. Overall, the WMS method has the advantage of accuracy, but the MOPS has the advantage of lower per-survey cost.

The WMS randomly samples medium-sized manufacturing firms (employing between 50 and 5,000 workers). Our initial view was that in smaller firms formal management practices may be less valuable. In very large firms we worried that one plant-interview would be too limited to evaluate the whole firm. By contrast, in MOPS, we covered the entire firm size distribution using plant-level interviews. Although it was true that large firms were more likely to have higher management scores, we found that the link with performance extended throughout the size distribution, similar to McKenzie and Woodruff (2015) who find an important role for management in micro-firms in developing countries.

Both the MOPS and WMS surveys were targeted at plant managers, who are senior enough to have an overview of management practices but not so senior as to be detached from day-to-day operations. We also collected a series of “noise controls” on the interview process itself—such as duration of the interview, the time of day, day of the week in which the interview was conducted, characteristics of the interviewee, and the

3 The full questionnaire is available on http://bhs.econ.census.gov/bhs/mops/form.html.
identity of the interviewer. Including these in our regression analysis typically helps to improve our estimation precision by stripping out some of the measurement error. We have focused on management, but similar issues arise when measuring other aspects of firm organization. For example, in WMS and MOPS we collect data on the decentralization between the headquarters and plant managers over investment, hiring, sales, and innovation decisions.

**Measurement Error.**—Measurement error is endemic to all surveys, but may be a particular concern for more “subjective” management questions than for questions like the number of employees. There are many ways to examine this issue. For example, the noise controls mentioned above and the correlation of management with external measures of firm performance provide useful checks. In the WMS we also re-interviewed 222 firms using both a different interviewer and a different plant manager at the same firm, finding scores have a correlation of 0.51 (p-value < 0.001). In MOPS, about 1,000 interviews were sent to the same plant twice, with around 500 being completed by different managers.

We found these different answers from the same plant had a correlation of 0.5 across respondents, suggesting that about half the management score is measurement error (and about 50 percent signal). In Bloom et al. (2013) we suggest this measurement error is about equal in magnitude to that of TFP, and found our management score and TFP have similar predictive power for future plant performance.

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**Table 1—Strengths and Weaknesses in Two Ways to Collect Management and Organization Data**

<table>
<thead>
<tr>
<th>Aspect</th>
<th>Open (e.g., WMS)</th>
<th>Closed (e.g., MOPS)</th>
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<tr>
<td>Accuracy of responses</td>
<td>High: Interview format gives opportunity to probe and ask for examples. Possible to implement double-blind method to reduce preconception bias on both sides (interviewer and interviewee).</td>
<td>Medium: Harder to elicit truthful answers if respondents have preconceptions. Greater risk that respondents might misinterpret questions or rush through the survey.</td>
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<td>Cost per survey</td>
<td>High: High-quality trained interviewers needed to run survey. Training includes one week initial training and ongoing debriefing and calibration. Interviewers’ time primarily spent recruiting managers to take part in the survey (rather than just running interviews).</td>
<td>Low: Initial design and execution costs, but as this fixed cost can be spread over a very large number of respondents, the cost per survey is low. Costs can be higher in poorer countries where enumerators administer surveys on-site because of unreliable mail and e-mail networks.</td>
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<tr>
<td>Response rates</td>
<td>Medium: Interview is interactive and managers more engaged. We obtained an average response rate of 40 percent.</td>
<td>High: Cooperation with a national statistics agency can enable the survey to be mandatory. Given this, response rates are around 80 percent. Without such cooperation, response rates will be low.</td>
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<td>Replicability</td>
<td>Medium: Training needed to ensure the survey is delivered in same way. Useful to have some individuals who have worked in previous survey waves as trainers for other surveys foster comparability. Training and survey material is available online.</td>
<td>High: Questionnaire essentially the same across countries and already available pre-tested by US Census Bureau.</td>
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<td>International comparability</td>
<td>High: Multiple countries can be interviewed from same location. Using bilingual interviewers makes it is easier to cross-check responses.</td>
<td>Medium/High: Easier to implement, but there is a risk of differential interpretation if this is not carefully translated across languages.</td>
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<td>Speed of delivery</td>
<td>High: Can complete a full survey wave in about ten weeks. So, including recruitment and set-up time, possible to complete a survey wave from scratch in about four months.</td>
<td>Medium: Involves cooperation with national statistical agencies, so more planning work in advance. The survey period typically is around three months plus one to three months of data cleaning.</td>
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Hybrid Approaches.—We have presented open-versus closed-ended surveys as two binary alternatives, but hybrid approaches are also possible. WMS has to involve a discussion with the manager and we typically have delivered this over the telephone. These are cheaper than face-to-face (as travel costs are saved) and are more comparable (the interviews are all conducted from a single location with common training and calibration) which is important when running international surveys. An alternative is to conduct the interviews face-to-face as we did in the 2010 Management, Organizational and Innovation (MOI) survey in Eastern Europe (see Bloom, Schweiger, and Van Reenen 2012). This was delivered by a private survey firm (TNS) running face-to-face interviews across different countries, which made the survey execution relatively easy but increased the challenges of comparing scores across countries as different teams ran the surveys. Similarly, the Mexican and Pakistan Statistical Agencies’ own MOPS surveys—which are comparable to the self-reported US MOPS—were run face-to-face to increase response rates, due to the difficulties of contacting firms by e-mail or mail in emerging economies.

III. Conclusion

The impressive growth in the availability of detailed datasets over the past decades has greatly enhanced the scope of research opportunity. In this paper, we have presented an overview of the datasets we have been involved in creating over the past 12 years, along with a summary of the methodology behind them. There are exciting times ahead as more data is collected and becomes widely available.

Likewise, Lemos and Scur (2016) have a development WMS for the public sector that has a much more detailed scoring grid that enables less skilled enumerators to administer it in schools and hospitals in remote areas after a week of centralized training. It has been successfully used in India, Mexico, and Colombia.

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