



# Including Oneself and Including Others: Who Belongs in My Country?

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## **Including Oneself and Including Others: Who Belongs in My Country?**

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To be a first class member of a country, must one have citizenship, the same ethnic or racial background, or the same religion, as most citizens? How does high status relate to beliefs about inclusion? We analyze the 2003 ISSP survey on national identity, focusing on ten wealthy, democratic countries. We find a series of mismatches: a strong sense of being included is often coupled with a desire to exclude others. Countries with extreme public views are not always the countries with political controversy over inclusion. Views of citizens or members of the mainstream religion or race often differ from views of outsiders. Countries often cluster in ways that violate standard assumptions about geographic, cultural, or political affinities. Enjoying high status does not guarantee feeling included or seeking to include others. Given these mismatches, it is no surprise that politics and policies around inclusion are contentious, unstable, and fascinating.

Germany is not an immigration country.

--1994 election platforms of Christian Democratic Union  
and Christian Social Union

Germany is not a country of immigration, but a country of integration.

-- *Frankfurter Allgemeine Zeitung*, July 12, 2007

America's racial disparities remain as deep-rooted after Barack Obama's election as they were before.... The struggle for racial and economic justice remains fraught.

-- (Joseph 2009)

Because we have tasted the bitter swill of civil war and segregation, and emerged from that dark chapter stronger and more united, we cannot help but believe that the old hatreds shall someday pass; that the lines of tribe shall soon dissolve.

-- President Barack Obama's Inaugural Speech, January 20, 2009

To be a full-fledged, first class member of a country, must one have citizenship, the same ethnic or racial background, or the same religion, as most citizens? How is high status related to inclusion? Do well-off individuals feel secure enough to welcome outsiders in, or do they seek to protect their benefits and status from outsiders; do poor members of a polity empathize with the excluded, or raise barriers against potential competitors? Countries answer these questions differently and residents of a country disagree among themselves. This article addresses one part of this array of questions by examining how people in ten wealthy, westernized states evaluate their own level of inclusion and what criteria they set for including others.

Our goal is systematic comparison among and within countries that are, roughly speaking, socioeconomically and politically similar but treat issues of inclusion differently. Such

a comparison reveals starkly the tradeoffs in many contemporary discussions of inclusion and exclusion. But it also reveals a broader set of attitudes than Americans usually consider, and it shows that governments resting on public opinion and seeking to deal with questions of inclusion have a wider set of policy choices than most Americans perceive.

We generate these comparisons from a public opinion survey, the International Social Survey Programme (ISSP). In 2003, analysts from 42 countries asked a common set of 70 questions in a module on “national identity” [For illuminating uses of this survey, see (Bail 2008); (Kunovich 2009); (Pehrson et al. 2009); and (Davidov 2009). More generally, see (Blank and Schmidt 2003)]. We use fourteen items to create indices that answer two misleadingly simple questions: How included do I feel in my country, and what characteristics should a person have to be included in my country? We then analyze views about inclusion and exclusion of oneself and others across ten countries, and by majority and minority groups within a country. We also show how views about inclusion relate respondents’ socioeconomic status.

Some results are not surprising: white Americans feel more included than nonwhites, Christians and Jews feel more included than people of other or no faith, and citizens feel more included than noncitizens. Other findings were less predictable: nonwhite Americans resist bringing outsiders in as much as do whites; nonreligious Britons feel excluded but promote inclusion of others more than do those of any faith; Canadians feel more included than do residents of most other countries, but also express more exclusionary views than do most others.

The most powerful conclusion is one of mismatches, in five distinct ways. First, a strong sense of being included was frequently coupled with a desire to exclude others from one’s polity. Second, countries with extreme public opinion are not necessarily the countries with political controversy around questions of inclusion. Third, views of racial or religious insiders and of

citizens typically differ from views of relative outsiders. Fourth, countries often cluster in groups that do not accord with our standard assumptions about geographic, cultural, or political affinities. Finally, enjoying high status does not guarantee feeling included or seeking to include others, and low status is not always associated with feeling excluded or preferring to exclude others. In short, attitudes about inclusion may not accord with one another, or with one's social standing, the views of co-nationals, the level of political controversy about inclusion, or the views of people in purportedly similar countries. No wonder the topic is endlessly fascinating, and policies to resolve issues of stratification and exclusion are extremely difficult to negotiate.

To explicate these mismatches, the article proceeds as follows: we lay out a framework showing how, in theory, status and inclusion are related. We next specify our questions and explain the data and methods. We then provide results, and finally discuss the many mismatches.

### **The Model of Status and Inclusion**

We start from a model of a person's or group's position at a given time, conceptualized along two orthogonal dimensions. The vertical dimension is *status*, in which people are relatively dominant or subordinated based on some contextually specific combination of political power, socioeconomic standing, and cultural prestige. The horizontal dimension is one of *inclusion*, determined by some contextually specific combination of individual identity or preference, public policies, and the preferences and practices of others in the country [adapted from (Kim 1999)]. In the static model, groups or individuals can be located in one of the four resulting quadrants, as in Figure 1:

Figure 1 about here

The static model can be made dynamic, since the location of a group or person, or the elements determining vertical or horizontal position, may change over time. Before the U.S. Civil War, all whites had a higher status than all blacks, regardless of income; by the 2000s, some nonwhites arguably have a higher status than some whites, as nonwhites gain income or political power and as income or power can sometimes override race in determining high status. With regard to inclusion, for the century after 1850, most Americans perceived Asians to be outsiders, regardless of their wealth or nativity. By the 2000s, enough had intermarried and whites' views had changed enough that Asians are arguably attaining insider status, socially if not politically.

National context can affect a person or group's location; dark skinned Afro-Caribbeans might be high status insiders at home but become low status outsiders when they migrate to the United States or England. Even categories or individuals within a group may change their status with migration; different societal gender dynamics and laws may permit Muslim women to move from quadrant 3 to quadrant 1 or 4 when they move from Pakistan to England.<sup>1</sup>

Finally, each person or group's location is relative to others'. Insiders may, willingly or under pressure, open their symbolic gates to some outsiders such as black Americans after the 1960s or Argentine-born ethnic Germans after World War II. Alternatively, a group may rise in status if another group enters the polity below it; Irish Americans became symbolically "more white" around the turn of the twentieth century as Southern and Eastern Europeans poured into the United States and as blacks migrated north. "Enters" can be literal, as in migration, or metaphorical, as when homosexuals are identified as a distinct group with social and political import. Many political disputes can be interpreted as debates of whether and how a given group

may move toward quadrant 2, and many intra-group conflicts revolve around whether a group or its members are willing to do what seems necessary to move toward quadrant 2.

Even boundaries between or understandings of the quadrants themselves may evolve, as, for example, new groups enter quadrant 2 in sufficient numbers and with sufficient strength to change the meaning of “mainstream.” Until at least the defeat of Al Smith’s presidential candidacy in 1928, Catholicism was not part of the American mainstream; John Kennedy’s election as president in 1960 signaled that it now was. Conversely, the attacks of September 11, 2001 contracted quadrants 2 and 4 (inclusion) and expanded quadrants 1 and 3 (exclusion) in the United States, at least with regard to Islam and unauthorized immigrants. How expansive quadrant 2 can be – for example, can one be French and still retain citizenship in the country of origin? – is a vexed issue for most wealthy, westernized countries.

This simple model is thus quite flexible historically, geographically, culturally, politically, and psychologically. It is especially useful if one treats the dimensions as continua rather than as sharply bounded quadrants and if the model is treated dynamically rather than statically. In this article, we use it to focus on attitudes about inclusion and exclusion rather than on groups’ or individuals’ actual position or trajectory across the four quadrants. The model provides a systematic way to analyze the elements of political contestation or cooperation around immigrant incorporation, race relations, religious tolerance, and the meaning of citizenship in democratic countries. As we will show, these elements relate to one another in intelligible ways, but mostly by producing mismatches with conventional wisdom.

### **Data and Methods**

The ISSP is conducted annually or biannually around the world by independent institutions in each country. The survey items are jointly negotiated and as close to identical across countries

as translation permits.<sup>2</sup> We created a four-item index to explore how included the respondent feels, and a ten-item index to explore the conditions for including others in the respondent's national identity.<sup>3</sup> A third index of four items measures status.<sup>4</sup>

*Methods:* We conducted the analysis in two stages – constructing the composite variables, and analyzing them with respect to respondents' country of residence, race, citizenship status, or religion. To do so, we needed first to determine if there was an underlying unidimensional construct that could be summed by the available variables, and second, to determine if each included variable contributed equally to the final construct, and if not, how to weight them to reflect their differing influence.

We approached the first problem by collecting all variables from the data set that were plausible candidates for measuring either status or inclusion, and correlating them with each other. This provided a general idea of what variables might belong together. We then conducted a classical composite analysis using Cronbach's Alpha to provide further evidence on how well the variables measured a single, latent construct.<sup>5</sup> Once these tests determined likely candidates for inclusion in the composites, we undertook Principal Component Analysis (PCA) to provide supporting evidence for the latent construct and to furnish appropriate weights to each included variable.<sup>6</sup> We identified which composites were relevant by plotting the estimated variance for each composite against their composite number in a 'scree' plot.

Up to 10 percent of the values were missing for some variables, which required a way to deal with the implications of absent values. We used three strategies: listwise deletion (that is, deleting the entire case if one value is missing), substituting the mean value for missing values, and multiple imputation of data.<sup>7</sup> None of these methods is ideal, and each has problems peculiar to it. Given this fact, and the fact that the analysis here is exploratory, we judged it most



important that the same inferences could to be made regardless of the method used to deal with missing data. Therefore, we repeated all statistical analyses -- correlations, Cronbach's Alpha and PCA -- using each method of dealing with missing data, and we present here only inferences that could be verified across all methods.

*Countries:* Where the data make it possible, we compare views of inclusion across ten countries. They are all relatively wealthy and democratic, and they all have a mix of races or ethnicities, religions, and residents with different legal statuses. All have engaged in intense political disputes with regard to questions of inclusion and stratification over recent decades, and none has fully resolved those issues. (Perhaps no country ever can.) Nevertheless, the countries vary in important ways. Three are Anglophone settler states: United States, Canada, and Australia. Four are large West or Central European states: Great Britain, France, Germany, and Austria. Two are small Scandinavian states: Sweden and Denmark. One is nonwestern: Japan. An initial hypothesis is that these clusters of states would correspond to clusters of attitudes – but that is not the case, as we show below.

### **Feeling Included and Including Others**

Residents even of roughly similar countries vary a great deal in the degree to which they feel included in their own national identity [see also (Antonsich 2009)] and in the terms they set for welcoming outsiders in. Table 1 and Figure 2 show the evidence for this claim:

Table 1 and Figure 2 about here

Looking at median or mean views of self-inclusion (columns 1 and 2 of table 1), and at the distribution of views on self-inclusion (the dotted lines in figure 2), we see three patterns.

Especially in the United States and Australia, but also in Austria, Canada, and perhaps Japan and Denmark, respondents make strong claims about self-inclusion [see also (Schildkraut 2007)]. In

Great Britain, and France, respondents are more evenly distributed around the mid-point, suggesting that they feel somewhat included but do not assert national identity as strongly as do residents of the first six countries. And in Sweden and especially Germany, respondents show a weak sense of inclusion, or even exclusion compared with residents of the other states. In other words, Germans and Swedes feel comparatively indifferent to, or even alienated from, their national identity, or they may prefer outsider to insider status [see also (Hjerm 1998); (Jones and Smith 2001)].<sup>8</sup> One would need to look much more closely within each country's political dynamics to understand just what this relative sense of self-exclusion entails. But political leaders in Germany and Sweden may not be able to draw upon a powerful sense of patriotism in the way leaders in Australia and the United States can.

Now consider the median or mean views on inclusion of others (columns 3 and 4 of table 1), and the distribution of views on including others (the solid lines in figure 2). Here we also see almost exactly the same three patterns. First, most strongly in the United States, Austria, and Canada, and to a lesser degree in Australia, Japan, and Denmark, respondents are exclusionary; they endorse high hurdles before outsiders may attain national identity. These are the same six countries with the highest levels of self-inclusion. Second, just as residents of Great Britain and France hold relatively moderate views about their own national identity, so too do they hold relatively moderate views with regard to permitting outsiders to attain national membership. Finally, in Sweden and Germany, respondents appear to be the most welcoming of outsiders. Here too we see self-inclusion and inclusion of others moving toward opposite ends of their distributions; Swedes and Germans are the least patriotic, and the most hospitable to outsiders. Nevertheless, in all ten countries there is a very strong inverse relationship at the level of individual respondents between self- and other-inclusion.<sup>9</sup>

This simple statistical analysis invites a wealth of political analysis. Judging only by these data, one would expect the politics around the incorporation of outsiders to be less contentious in Great Britain and France, the states in which people feel neither deeply patriotic nor deeply protective against bringing outsiders in, compared with the other states. In contrast, one would expect the politics around incorporation to be highly problematic in the United States, Canada, and Austria, and perhaps Japan, Denmark, and Australia. Those are the countries in which residents are deeply patriotic *and* deeply concerned about bringing outsiders in. Finally, from these data, one would expect Germany and Sweden to welcome outsiders.

But that is not the pattern of the politics of incorporation during the past two decades. Denmark, Great Britain, and France have seen violence and deaths, and Australia, Austria, and Germany have engaged in intense electoral politics over immigration and immigrant inclusion. Conversely, Canada, Sweden, Japan, and the United States have not, at least by comparison. Assuming that the survey accurately represents public opinion, we are left with an intriguing question for analysts and politicians: How and why have passionate advocates of one side or another in the immigration debate been able to override an underlying rough consensus in public opinion in Great Britain, France, and perhaps Denmark and, to a lesser degree, Germany? Conversely, why has political contention around incorporation been mild in Canada, and relatively mild in the United States, at least by comparison with the riots, deaths, and nativist political parties in some European states?

The answers vary, and cannot be pursued in this article. Sometimes (as in Denmark, Great Britain, and France), a particular incident can set off a chain of responses, with violence either at the beginning or the end of the chain. Absent such an incident, perhaps the underlying moderation of public opinion can keep debates about immigration and immigrants less fraught.

At other times (as in Germany, Australia, and Austria), strongly nationalist, even nativist, candidates or parties have emerged, but there has been little violence and passions have cooled somewhat after elections. (France has witnessed both strong nativism and violence.) Although a political scientist is loathe to turn to contingency for explanations, it may be just luck that a galvanizing incident has not occurred in all countries where residents feel a strong sense of inclusion as well as a strong desire to exclude outsiders.

### **Inclusion and Race or Ethnicity**

We can gain more leverage on public views of inclusion and exclusion by disaggregating respondents into those more and less likely to be especially sensitive to such concerns. We begin by comparing minority races or ethnicities (which we treat as synonyms) with majorities – the division that has been most fraught in the United States for centuries. Data constraints permit this analysis for only six countries; as above, we present the median and mean scores for self inclusion and including others, as well as the subsample sizes (all in table 2) and the distribution of views (figure 3). The countries are arrayed from the most-included majority group to the least.

Table 2 and Figure 3 about here

We see two distinct patterns with regard to self-inclusion, depending on which evidence we are considering. Focusing on median views permits the conclusion that minorities feel almost as included as do majorities in the United States and Canada [on the impact of that shared view, see (Transue 2007)], but less so in the other four states. Looking at means and the distribution of views, however, we see similarity across majority and minority ethnicities in Canada, France, and Germany – a different set. Compared with medians, means also show weaker inclusion among both majorities and minorities in the United States and Canada, but

among only majority groups in the other four. That suggests that most of the people with the strongest views feel comparatively less included, especially and surprisingly among members of majority races or ethnicities.

Turning to views about including others, the patterns are intriguingly different. In medians, means, and distribution of views, Canada and especially the United States are distinct, in that minority and majority ethnicities hold equally exclusionary views. In the other four countries, minority ethnicities favor bringing outsiders in more than do their majority counterparts. The Canadian case is partly explained by the fact that French Canadians comprise a large part of the minority group in that country; they may view incorporation of non-French-speaking outsiders as a further threat to their somewhat precarious position in the national power structure. A parallel situation may hold in the United States, where African Americans have a complex relationship with Latino immigrants – viewing them sometimes as rivals for jobs and political or social position, and sometimes as allies against the greater threat posed by whites [(McClain 2008); (Marrow 2008)]. In the other four countries, minority groups may perceive outsiders to be much more like themselves, and therefore as likely allies in any contests with majorities.

### **Inclusion and Citizenship**

The 2003 ISSP contains few noncitizens in the countries we are examining, so this analysis is constrained. We can, however, compare the median views of citizens and noncitizens on including others in eight of the ten countries. Since citizens are the vast majority of respondents, their views closely resemble the country-wide views discussed above. In contrast, with one exception, the median noncitizen endorses inclusion of others much more than does the median citizen. Countries vary in the location of their citizens and noncitizens along the continuum from

full exclusion to complete inclusion, but in almost all cases noncitizens are about a point or more supportive of inclusion. Only in France do citizens' and noncitizens' views about including others almost coincide.

### **Inclusion and Religion**

Noncitizens (and therefore nonvoters) have little leverage over incorporative policies. That disadvantage does not hold for other forms of minority status, such as religion. We divided the ISSP country samples into the majority or dominant religion (Christianity in all cases except Japan), all minority religions combined, and no religion.<sup>10</sup> Table 3 provides the median and mean views of majority and minority religions with regard to self-inclusion and including others; figure 4 provides the distribution of views for majority and minority religions.

Table 3 and Figure 4 about here

As the bulk of respondents from a given country, members of the dominant religion hold views very similar to the views of that country's whole sample. The new information therefore is the views of religious minorities. Table 3 shows that the median views of Christians and religious minorities with regard to self-inclusion (column 1) are similar in the United States, Canada, Denmark, Great Britain, and France; religious minorities in these states feel as much a part of their country, on average, as do religious majorities. In contrast, the median member of a religious minority feels less included in Australia, Austria, and Japan – and excluded in Germany.<sup>11</sup> However, the mean view of religious minorities (column 2) is considerably lower than the median in seven of the ten countries -- the United States, Canada, Austria, Denmark, Great Britain, France, and Sweden.<sup>12</sup> That indicates that some non-Christian respondents feel much less included, or even excluded. Given the patterns in median views of religious majorities

and minorities, and in the mean and median views of religious minorities, we conclude that some if not most religious minorities feel excluded in each of the ten states.

The distribution of views in panel A of figure 4 reinforces that conclusion. Strongly in the United States, Australia and Austria, and less strongly in Japan and Denmark, religious minorities feel less included than do religious majorities. Feelings of inclusion are similar for the two groups in Britain, Canada, France, and Sweden—and religious minorities feel slightly *more* included in Germany, if the very small sample size can be trusted.

In Austria, and possibly in Denmark and Japan, means, medians, and the distribution of views all show that religious minorities feel less included than do religious majorities. If public opinion underlies political contestation, we would expect religious tensions to be publicly manifested in these three states. That has occurred in Denmark and Austria – but also in France, Germany, and Great Britain (and not in Japan). So we are again left with an open research question regarding the links between feeling more or less included and political activity.

With regard to including others, religious minorities generally favor bringing outsiders in more than do religious majorities. The median view of minorities is higher than the median view of majority believers, except for Denmark (table 3, column 3), and the mean view among religious minorities is the same or higher than their median view (column 4; exceptions are Great Britain, Sweden, and Germany). The distribution of views of religious minorities is much less skewed to the left than is the distribution of views of religious majorities (figure 3, panel B) in five of the ten countries.

Austria and Japan show great discrepancy between religious majorities and minorities on both self inclusion *and* inclusion of others, which would lead us to expect political contests around religion or deep alienation among religious minorities (or both). That expectation is

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borne out in Austria, but not in Japan. Conversely, we would expect the least contention in Sweden, an expectation that has been borne out. Elsewhere, religious minorities diverge from religious majorities, but not strongly or across all measures. In these places, particular incidents, leaders, or policy disputes could but may not lead to conflict over treatment of people divided by religion but united by residence [for helpful comparative analyses of the relationship between religion and political incorporation, see (Wright and Citrin 2009); (Foner and Alba 2008); (Norris and Inglehart 2009)].

### **Comparing Disparities by Citizenship, Religion, and Race**

Which form of difference in a state – citizenship, religion, or race – seems likely to generate the most volatile politics around questions of inclusion? By one simple measure, citizenship disparities seem the most explosive. We determined the absolute difference between the median ratings of the majority and minority groups with regard to including others, for each country and each form of difference. Differences between citizens and non-citizens averaged 1.30, compared with only .27 between religious majorities and minorities and .77 between racial or ethnic majorities and minorities. By this measure, we should expect the most conflict among democratic publics around citizenship and the least around religion.<sup>13</sup> (This conclusion warrants caution, however, since sample size affects volatility. Since noncitizen subsamples are small and perhaps not representative, the survey results may not accurately reflect noncitizens' views in some or all of these countries.)

Countries vary in the number of differences that could prove volatile. In Australia and Austria, both religious groups and citizens and noncitizens disagree strongly with one another; Germany adds disagreement between ethnic majorities and minorities as well. France, Canada, and the United States each show only one deep disagreement. Thus if public opinion translated



directly into political contestation, we would expect the most severe conflicts over inclusion in the two Germanic countries and Australia, and more conflict over immigrant incorporation than over religious tolerance or racial and ethnic stratification.

### **The Full Model: Dimensions of Status and Inclusion**

We turn finally to the full model in figure 1, by bringing in the status dimension. The model is probably best used in analyzing particular countries, so that one can consider change over time and across groups, as well as changing meanings of inclusion and political dynamics.

Nevertheless, it enables us to reveal one more, arguably the most important, mismatch. Figure 5 uses the indices of status and self inclusion to locate four countries' respondents in the model's quadrants. We chose these four because they best typify distinctive patterns; each dot represents one respondent.<sup>14</sup>

Figure 5 about here

Presumably a country would prefer all residents to be in quadrant 2, where people enjoy relatively high status and feel included. The United States comes closest to that ideal among these four countries, as one can see from the relative density of the dots in quadrant 2. The least desirable quadrant is 3, where people have relatively low status and feel excluded. Among these four countries, Germany is the unfortunate state exemplar of that pattern.

Despite having very different political and personal valences, quadrants 2 and 3 are both analytically coherent. It is not surprising that high status people feel included in their country, or low status people feel excluded. Quadrants 1 and 4 are more analytically puzzling because they create two, quite distinct, mismatches. Quadrant 1 is the most politically troubling, since it includes high status people who nonetheless feel excluded or alienated from their country. In these graphs, that is most clearly Sweden's situation. Finally, quadrant 4 is politically useful,

since it serves as a buffer for a country's leaders and policies. It is comprised of low status people who nonetheless feel included in or proud of their country. Among these four countries, Austria has the largest relative share of people who feel more included than one would predict from their situation in life.

The four countries in figure 6 are divided into the same four quadrants except that the horizontal dimension focuses on inclusion of others rather than on one's own sense of inclusion. Again we have chosen countries that best typify the various patterns.

Figure 6 about here

In the liberal cosmopolitan ideal, a country's residents would all be in quadrant 2, with high status and strong support for bringing outsiders in. Sweden comes closest among our ten countries to this ideal, even though it also has a high proportion of disaffected high status residents. The antithesis of the liberal cosmopolitan ideal lies in quadrant 3, with low status people who are hostile to outsiders. Among our ten countries, Austria shows the strongest evidence of that confluence; this graph helps to explicate how the Freedom Party (FPÖ) of Jorg Häider, with its political platform of "zero immigration," gained prominence in the 1990s.

As with self-inclusion, quadrants 1 and 4 are more analytically complex. Quadrant 1 troubles liberals, although it gratifies a conservative nationalist. This is the arena of high status residents who would prefer to exclude outsiders or make incorporation difficult. Among our ten countries, the United States shows the most high status nationalism -- manifested in periodic movements to eliminate illegal immigration, repatriate migrants, withhold governmental benefits to legal noncitizens, or even revoke birthright citizenship. Quadrant 4, in contrast, would surprise but gratify a liberal cosmopolitan. This is the arena of low status people with inclusive

attitudes toward outsiders. Surprisingly, Germany best exemplifies this combination among our ten countries.

One could look further at changes in the distribution among quadrants through time, links between political disputes over inclusion and public opinion, clusters of countries or groups with regard to concentrations in a given quadrant, comparisons across quadrants between the indices of inclusion, and so on. We cannot develop those extensions here, but they suggest an intriguing research agenda.

### **Conclusion: Five Mismatches**

Patterns of belief about inclusion and exclusion are complex, not to say murky. Even these descriptive results from one survey show why issues of racial stratification, religious tolerance, or immigrant incorporation prove so difficult for democratic polities to resolve, and how cross-national comparisons open new vistas for analysis and politics.

We have identified five mismatches. Most importantly, patriotism is not associated with a warm welcome in any of our ten countries, although the consistently strong inverse relationship between feeling included and willingness to include varies a little bit across countries. At a minimum, this dynamic makes it difficult for employers to bring in new workers or for elected officials to promote immigrant incorporation; at a maximum, it can generate virulent nativism.

A second mismatch grows out of the expectations generated by the first. From these data, one would expect political passions around inclusion to erupt in Austria, Canada, and the United States – the three countries with the greatest disparity in the distribution of views about personal inclusion and the desire to include others. But none of these three have experienced as much public turmoil around immigrant incorporation as have Denmark, Great Britain, and France. This mismatch points to the need for fine-grained analyses of the politics of

stratification and incorporation, attention to conditions under which broad public opinion shapes policy disputes, and ways in which surveys do, or do not, reflect genuine public sentiment.

A third mismatch occurs among groups within a state. With some exceptions, noncitizens, members of religious minorities, and racial or ethnic minorities feel less included and are more willing to incorporate outsiders than their majority counterparts. That point is hardly news. But the details regarding disparities of opinion, gaps between median and mean views, and clusters of beliefs across these three distinctions reveals a great deal about particular states.

However, the third mismatch does not always hold, which leads to the fourth. Countries do not always cluster in the same way across the indices of self- and other-inclusion, and when they do cluster, it is hard to tell why. For example, respondents in Australia, Canada, and the United States might be expected to feel equally included since those countries are Anglophone settler states. But why does Austria resemble those three, as it often does? Or why do racial and ethnic minorities in the United States and Canada mostly agree with majorities in seeking to exclude outsiders, given that Canadian noncitizens or American non-Christians feel differently? And so on; what appears to be a coherent cluster of countries along one dimension of inclusion often disintegrates when we consider a different dimension or another form of stratification.

The broadest angle of vision yields the final mismatch. The 2-dimensional theory of status and inclusion would lead one to expect people of high status to feel included and people of low status to feel excluded. There may even be causal links there: high status leads to a sense of pride and inclusion, or a commitment to the country generates success that leads to high status. Nevertheless, a high proportion of people – more in some countries than in others -- are in the “wrong” quadrants. They are well-off but feel alienated or rejected by their country, or they are

poor but nonetheless proud of and attached to their country. Similarly, the same 2-dimensional theory points to complex views on including outsiders. To a cosmopolitan liberal, high-status nationalists or nativists generate the most troubling mismatch; to a nationalist conservative, people with low status who welcome outsiders in are the misguided ones.

The United Nations predicts that four percent of the world's population will soon live outside their country of birth; about four in ten Mexicans would like to move to the United States. People wept for joy in Grant Park the night that Barack Obama was elected president of the United States, but people still speak bitterly of continued racism and subordination. Mismatches between willingness to include others and feeling included in one's own polity will continue to shape political and policy disputes for decades to come.

**Table 1: Feeling Included and Including Others, ISSP 2003, by Country**

<i>Country</i>	<i>Sample size in cells</i>	<i>Feeling Included</i>		<i>Including Others</i>	
		<i>1. Median View</i>	<i>2. Mean View</i>	<i>3. Median View</i>	<i>4. Mean View</i>
<i>United States</i>	1189 to 1216	.83	.72	-1.20	-.77
<i>Canada</i>	1174 to 1211	.83	.46	-.50	-.33
<i>Australia</i>	2041 to 2183	.83	.55	.41	.42
<i>Austria</i>	972 to 1006	.25	.78	-.47	-.17
<i>Japan</i>	1065 to 1072	.27	.19	.13	.18
<i>Denmark</i>	1268 to 1322	.21	.12	.03	.00
<i>Great Britain</i>	811 to 873	.03	-.19	.31	.27
<i>France</i>	1513 to 1669	.03	-.20	.27	.32
<i>Sweden</i>	1110 to 1168	-.33	-.30	1.00	.98
<i>Germany</i>	1189 to 1287	-.77	-.94	.78	.80

**Table 2: Feeling Included and Including Others, ISSP 2003, by Race or Ethnicity within**

**Countries**

<i>Country</i>		<i>Sample size in cells</i>	<i>Feeling Included</i>		<i>Including Others</i>	
			<i>1. Median</i>	<i>2. Mean</i>	<i>3. Median</i>	<i>4. Mean</i>
			<i>View</i>	<i>View</i>	<i>View</i>	<i>View</i>
<i>United States</i>	Majority ethnicity	955 to 966	1.01	.82	-1.22	-.76
	Minority ethnicities	228 to 244	.78	.33	-1.27	-.85
<i>Austria</i>	Majority ethnicity	792 to 795	.78	.38	-.93	-.07
	Minority ethnicities	130 to 150	-.36	-.29	1.07	.32
<i>Canada</i>	Majority ethnicity	587 to 599	.44	.23	-.36	-.25
	Minority ethnicities	456 to 470	.27	.13	-.29	-.20
<i>Denmark</i>	Majority ethnicity	1268 to 1322	.21	.12	.03	.004
	Minority ethnicities	32 to 33	-.36	-.33	1.46	1.25
<i>France</i>	Majority ethnicity	1322 to 1449	.03	-.17	.21	.28
	Minority ethnicities	34 to 43	-.36	-.35	1.32	1.17
<i>Germany</i>	Majority ethnicity	1021 to 1052	-.59	-.90	.65	.65
	Minority ethnicities	15	-1.30	-.81	2.46	2.44

**Table 3: Feeling Included and Including Others, ISSP 2003, by Religion within Countries**

<i>Country</i>		<i>Sample size in cells</i>	<i>Feeling Included</i>		<i>Including Others</i>	
			<i>1. Median View</i>	<i>2. Mean View</i>	<i>3. Median View</i>	<i>4. Mean View</i>
<i>United States</i>	Christian	935 to 954	.83	.84	-1.48	-1.04
	Other religion	87 to 92	.78	.44	.45	.42
<i>Canada</i>	Christian	753 to 771	.83	.48	-.72	-.53
	Other religion	280 to 293	.83	.46	-.47	-.24
<i>Denmark</i>	Christian	1109 to 1153	.27	.23	-.07	-.12
	Other religion	36 to 40	.15	-.12	-.48	-.41
<i>Great Britain</i>	Christian	424 to 454	.21	.09	-.15	-.23
	Other religion	29 to 34	.21	-.01	1.38	1.10
<i>France</i>	Christian	869 to 947	.21	.10	-.15	-.12
	Other religion	112 to 142	.21	-.16	.29	.36
<i>Australia</i>	Christian	1342 to 1439	.83	.69	.09	.10
	Other religion	178 to 195	.27	.12	.96	.90
<i>Japan</i>	Buddhist	366 to 367	.78	.49	-.87	-.48
	Other religion	72 to 75	.36	.25	.20	.25
<i>Austria</i>	Christian	757 to 778	.78	.40	-.82	-.44
	Other religion	69 to 79	.03	-.32	.84	.82
<i>Germany</i>	Christians	756 to 802	-.53	-.84	.56	.56

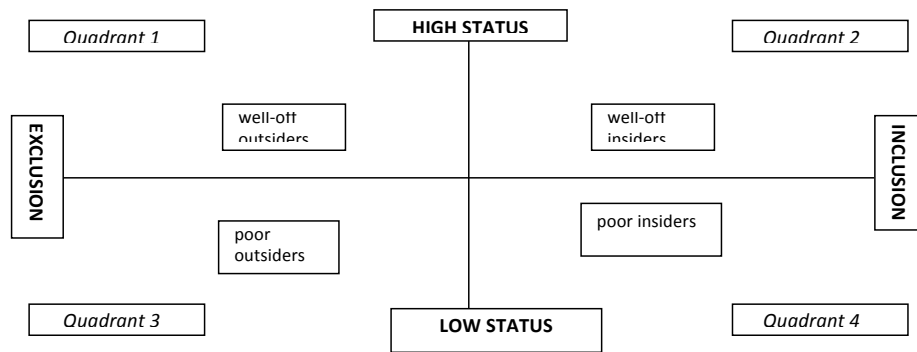


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	Other religion	21 to 43	-1.10	-.86	1.82	1.57
<i>Sweden</i>	Christian	778 to 808	-.30	-.21	.91	.86
	Other religion	31 to 33	.03	-.23	1.16	.84

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**Figure 1: The Static 2-Dimensional Model of Group Standing, with Illustrative Entries**



**Figure 2: Feeling Included and Including Others, ISSP 2003, by Country**

Density distribution of self -inclusion (dotted line) and inclusion of others (solid line)

[sent separately as pdf]

**Figure 3: Feeling Included and Including Others, ISSP 2003, by Race or Ethnicity within Countries**

Density distribution of self -inclusion (dotted line) and inclusion of others (solid line)

[sent separately as pdf]

**Figure 4: Feeling Included and Including Others, ISSP 2003, by Religion within Countries**

Density distribution of self -inclusion (dotted line) and inclusion of others (solid line)

[sent separately as pdf]

**Figure 5: Relating Status to Self-Inclusion in the Model of Group Standing, ISSP 2003**

[sent separately as pdf]

**Figure 6: Relating Status to Inclusion of Others in the Model of Group Standing, ISSP 2003**

[sent separately as pdf]

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<sup>1</sup> Local context may also affect location on the quadrants. Homosexuals can become insiders more readily in San Francisco than in, say, Biloxi, Mississippi; Jews may feel excluded in Phoenix, Arizona while fundamentalist Protestants have a similar position in Manhattan. More generally, demographic composition, partisan competition, the nature of jobs, spatial segregation, local leadership and other features of a city or region shape possibilities for upward mobility or, perhaps, exclusion.

<sup>2</sup> ZACAT (the Central Archive for Empirical Social Research at the University of Cologne) documents and makes available the data. See <http://www.issp.org/> and <http://zacat.gesis.org/webview/index.jsp>. Cautions about cross-national research using survey data are included in (Medina et al. 2009) and –especially relevant-- (Heath et al. 2009)

<sup>3</sup> The “self-inclusion” index included: 1) Which in the following list is most important to you in describing who you are? [Nationality considered “yes”, all other answers, “no”]; 2) How close do you feel to [country]?; 3) I would rather be a citizen of [country] than any other country in the world; and 4) How proud are you of being [country]?

The “inclusion of others” index included: 1-8) To be truly [nationality], how important is it to ...? have been born in [country]; have [country] citizenship; have lived in [country] for

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most of one's life; be able to speak [country's recognized language(s)]; to be a [dominant religion or denomination in that country]; to respect [country's] political institutions and laws  
-to feel [country nationality]; to have [country nationality] ancestry; 9) Children born in [country] of parents who are not citizens should have the right to become [country] citizens; and  
10) Children born abroad should have the right to become [country] citizens if at least one of their parents is.

<sup>4</sup> The status measures were years of schooling, monthly income in euros, annual family income in euros, and employment class in SIOPS status units. The latter is an international standardized prestige measure for occupations. It is highly reliable, with inter-country correlations of 0.97; thus it can be used to measure the relative prestige of occupations within and across countries. We converted ISCO88 units used in the ISSP to SIOPS using SPSS macros developed by Harry B.G. Ganzeboom, downloaded from <http://home.fsw.vu.nl/hbg.ganzeboom/harry/index.htm>. See also (Ganzeboom and Treiman 1996).

<sup>5</sup> Cronbach's Alpha measures agreement among respondents' answers on each variable, also called reliability. If the reliability was reduced by adding a particular variable, then we deemed that variable unnecessary to the composite.

<sup>6</sup> PCA is a mathematical analysis of the variables that determines optimal weighted linear composites; in other words, it weights the variables to produce a set of possible composites that are most plausible. Plausibility is judged by maximum variance given the inter-correlations between variables, the first principal component being the composite with maximum variance.

<sup>7</sup> Multiple imputation involves imputing several values for each missing value, to represent the uncertainty about which values to impute. We used the Proc MI procedure from the statistical



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package SAS for this task.

<sup>8</sup> Social desirability could also account for the survey responses. It may be more difficult in some countries than in others to admit that one is not proud of one's country or does not feel fully included, or to express hostility to outsiders or prejudice against minorities. We cannot, however, systematically test the possibility of variations in social desirability response set across countries.

<sup>9</sup> For all respondents by country, the correlations between self-inclusion and inclusion of others are: Australia: -.805; Austria: -.984; Canada: -.658; Denmark: -.822; France: -.649; Germany: -.812; Great Britain: -.805; Japan: -.821; Sweden: -.635; United States: -.731. All are statistically significant at the .0001 level.  $R^2$  ranges from .18 for Sweden to .40 for Austria.

<sup>10</sup> Ideally one would disaggregate within Christianity, and among minority religions, but sample sizes were too small or unrepresentative to permit that refinement. Our analysis does not address those with no religion, since the latter are not clearly within, or outside, the societal mainstream.

<sup>11</sup> Sweden is the outlier; religious minorities feel more included than do Christians. However, the cell size for religious minorities is small so these results may not be trustworthy.

<sup>12</sup> In this case, Germany is the outlier, since the mean member of a minority religion feels slightly *less* excluded than does the median member. Here too, the cell size for religious minorities is small so these results may not be trustworthy.

<sup>13</sup> The tiny number of noncitizen responses on self-inclusion prevents a full comparison on that index. However, religious majorities and minorities differed by an average of .28 in their sense of inclusion, and racial or ethnic majorities and minorities differed by an average of .42.

<sup>14</sup> We focus on only four because of space constraints. For graphs of the other countries, contact

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